

Public Document Pack



NOTICE OF MEETING

Meeting	Executive Member for Recreation and Heritage Decision Day
Date and Time	Thursday, 16th January, 2020 at 12.30 pm
Place	Chute Room, Ell Court, The Castle, Winchester
Enquiries to	members.services@hants.gov.uk

John Coughlan CBE
Chief Executive
The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the County Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Filming Protocol available on the County Council's website.

AGENDA

1. GRANT FUNDING TO CULTURE AND COMMUNITY ORGANISATIONS IN HAMPSHIRE (Pages 3 - 20)

To consider a report of the Director of Culture, Communities and Business Services regarding Grant Funding to Culture and Community Organisations in Hampshire.

2. 2020/21 REVENUE BUDGET REPORT FOR RECREATION AND HERITAGE (Pages 21 - 30)

To consider a report from the Director of Culture, Communities and Business Services and Deputy Chief Executive and Director of Corporate Resources setting out proposals for the 2020/21 budget for Recreation and Heritage services.

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to attend the public sessions of the meeting. If you have any particular requirements, for example if you require

wheelchair access, please contact members.services@hants.gov.uk for assistance.

County Councillors attending as appointed members of this Committee or by virtue of Standing Order 18.5; or with the concurrence of the Chairman in connection with their duties as members of the Council or as a local County Councillor qualify for travelling expenses.

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member for Recreation and Heritage
Date:	16 January 2020
Title:	Grant Funding to Culture and Community Organisations in Hampshire
Report From:	Director of Culture, Communities and Business Services

Contact name: Nicola Horsey
Rosellen Lambert

Tel: 01932 845423
01962 846022

Email: nicola.horsey@hants.gov.uk
rosellen.lambert@hants.gov.uk

Purpose of this Report

1. The report considers a number of issues relating to grant funding including:
 - four applications for grants from the Recreation and Heritage Community Fund 2019/20;
 - five applications for grants from the Recreation and Heritage Community Fund 2020/21, subject to approval of the County Council's budget;
 - awards to cultural organisations in 2020/21 and 2021/22, subject to approval of the County Council's budget;
 - funding for *Energise Me* in 2021/22;
 - an update on *Energise Me's* delivery of the Hampshire Talented Athlete Scheme on behalf of the County Council;
 - the financial position of the Recreation and Heritage Community Fund 2019/20.

Recommendation(s)

2. That the Executive Member for Recreation and Heritage approves grants totalling £46,200 from the Recreation and Heritage Community Fund 2019/20 to cultural and community organisations in Hampshire as outlined in Appendix 2.

3. That the Executive Member for Recreation and Heritage approves grants totalling £34,000 from the Recreation and Heritage Community Fund 2020/21, subject to approval of the County Council's budget, as outlined in Appendix 2.
4. That the Executive Member for Recreation and Heritage approves grants for 2020/21 and 2021/22, subject to approval of the County Council's budgets for each of those years, totalling £244,000 in 2020/21 and £75,223 in 2021/22, to cultural organisations in Hampshire, as outlined in Appendix 3.
5. That the Executive Member for Recreation and Heritage approves a grant of £87,000 to *Energise Me* for 2021/22.

Contextual Information

Recreation and Heritage Community Fund Grants

6. The purpose of this grant stream is to fund projects which provide community benefit and help local communities thrive and/or to help local organisations become financially self-supporting and not reliant on public sector funding. In addition, small one-off grants from £1,000 to £3,000 will also be awarded to help pump-prime community events and activities. Full details, including what the County Council can and cannot fund, are set out in Appendix 1.
7. Four organisations have applied for funding from this grant stream in 2019/20 and five organisations have applied for funding from this grant scheme in 2020/21. Details are set out in Appendix 2.

Cultural Organisation Grants

8. As part of a restructure of grant schemes, in 14 January 2019 the Executive Member for Recreation and Heritage took a decision to transition from ongoing revenue funding to cultural organisations through the Culture and Recreation Investment Fund to one-off awards through the newly created Recreation and Heritage Community Fund.
9. As part of this decision, it was agreed there would be a phased reduction in awards for five organisations. On 25 February 2019 a decision was taken to also apply this phased approach to The Anvil Trust Ltd.
10. Applications have been received from these six organisations and recommended awards, in line with the agreed approach, for 2020/21 and 2021/22 are set out in Appendix 4. Recommendations are subject to approval of the County Council budgets for 2020/21 and 2021/22.

Energise Me (formerly SHIOW – Sport Hampshire and the Isle of Wight)

11. At his Decision Day on 16 July 2015, the Executive Member for Culture, Recreation and Countryside agreed that the County Council's Sports team, known as SHIOW, would form as a Community Interest Company and move out of the Council in April 2016. A three-year funding package was agreed which was £196,000 for 2016/17, £150,000 for 2017/18 and £100,000 for 2018/19. On 7 December 2017 the Executive Member for Culture, Recreation and Countryside agreed a further £100,000 for 2019/20 and on 14 January 2019 the Executive Member for Recreation and Heritage agreed a further £100,000 for 2020/21.
12. In return for funding from the County Council, Energise Me:
 - Advises the County Council on grant applications from sports organisations.
 - Works with the University of Winchester and the County Council to develop the concept of a Hampshire Institute of Sport, working with athletes who have benefitted from the Hampshire Talented Athlete Scheme.
 - Manages the Hampshire Talented Athlete Scheme and updates the County Council on the progress of athletes within the scheme at the Olympic, Paralympic or Commonwealth Games, etc.
13. The Hampshire Talented Athlete Scheme (HTAS) receives £46,000 from the Executive Member for Recreation and Heritage budget which is supplemented by in-kind support and sponsorship to provide athletes from over 70 sports with a range of development and grant opportunities to progress to world class competition at the Olympic, Paralympic or Commonwealth Games. Support available through the scheme is summarised in Appendix 4.
14. Criteria for awards are set by the relevant National Governing Bodies of sport in partnership with Hampshire County Council and Energise Me. 192 athletes have been awarded support with 120 to receive grant funding, totalling £40,000, in 2020.
15. During 2019 HTAS athletes visited six Hampshire based schools delivering presentations on their story, with a focus on resilience and goal setting. HTAS athlete Chris Gregory presented at the School Games finals to 2,000 school children in July 2019.
16. Energise Me has successfully managed the transition from the County Council to an independent organisation. Most of Energise Me's funding comes from Sport England (over £1million in 2016/17) and the organisation is managing the reduction in funding from local authorities, including the County Council.

17. Over the three years to 2021, the County Council will need to reduce its budget by a further £80 million, having already reduced it by £480 million since 2008. For the Services within the portfolio of the Executive Member for Recreation and Heritage this will mean a 13% reduction in the cash limit for all revenue funded services including grants.
18. In view of the ongoing work to develop the Hampshire Institute of Sport and the clear pathway with the Talented Athlete Scheme, balanced against the need for a 13% reduction in cash limits, it is recommended that the grant to Energise Me for 2021/22 is reduced to £87,000.

Finance

19. The total draft grants budget for 2019/20 for the portfolio of the Executive Member for Recreation and Heritage is £938,000, made up of £813,000 revenue funding and £125,000 capital funding. Of this, £453,000 was awarded to cultural and community organisations at the Executive Member's Decision Day on 14 January 2019, leaving £485,000 for 2019/20.
20. Budget Update for 2019/20:

Revenue funding	£813,000
Capital funding	£125,000
Total grants budget 19/20	£938,000
Previously awarded (decision day 14 January 2019)	(£453,000)
Transfer from 18/19 capital (decision day 25 February 2019)	£98,809
Previously awarded (decision day 25 February 2019)	(£12,959)
Previously awarded (decision day 7 May 2019)	(£86,860)
Amount not taken up	£15,000
Previously awarded (decision day 11 July 2019)	(£92,184)
Previously awarded (decision day 19 September 2019)	(£153,937)
Amount not taken up	£25,000
Previously awarded (decision day 28 November 2019)	(£31,000)
Available	£246,869
Recommendations for approval in this report	£46,200
Remaining budget	£200,669

21. The grants budget for the portfolio of the Executive Member for Recreation and Heritage for 2020/21 has not yet been agreed. Subject to approval of this grants budget within the County Council's overall budget for 2020/21, this report includes recommendations for approval totalling £278,000.

Other Key Issues

22. Equality Impact Assessments (EIAs) were carried out and published alongside the Changes to Culture and Communities Grants report which went to the Executive Member for Recreation and Heritage on 14 January 2019.

23. Legal Implications: The Council has wide powers under Section 19 Local Government (Miscellaneous Provisions) Act 1976 to provide recreational facilities and to contribute by way of a grant or loan towards the expenses incurred by voluntary bodies in providing such facilities and activities.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	No
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
New Governance Arrangements for the Sport Hampshire and Isle of Wight Team	16 July 2015
Grant Funding for Culture and Community Organisations in Hampshire 2018/19	7 December 2017
Grant Funding for Culture and Community Organisations in Hampshire	14 January 2019
Grant Funding for Culture and Community Organisations in Hampshire 2019-20	25 February 2019
Grant Funding for Culture and Community Organisations in Hampshire 2019-20	7 May 2019
Grant Funding for Culture and Community Organisations in Hampshire 2019-20	11 July 2019
Grant Funding for Culture and Community Organisations in Hampshire 2019-20	19 September 2019
Grant applications to the Recreation and Heritage Community Fund	28 November 2019
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.

Criteria for Recreation and Heritage Community Fund

What is Funded?

The priority of the scheme is to fund projects which:

- Provide community benefit and help local communities thrive
- Help local organisations become financially self-supporting and not reliant on public sector funding

In addition, small one-off grants from £1,000 to £3,000 will also be awarded to help pump-prime community events and activities.

The programme is not designed to be overly prescriptive.

Applicants must support the priorities and outcomes of Hampshire County Council's [Serving Hampshire - Strategic Plan for 2017-2021](#). It forms the cornerstone of all strategies and plans across departments and service areas, and features four key aims:

- Hampshire maintains strong and sustainable economic growth and prosperity
- People in Hampshire live safe, healthy and independent lives
- People in Hampshire enjoy a rich and diverse environment
- People in Hampshire enjoy being part of strong, inclusive communities

What is not Funded?

The following organisations are not funded under this scheme:

- Individuals
- Services provided solely within the unitary authority areas of Portsmouth City Council and/or Southampton City Council
- Other local authorities, including District, Parish and Town Councils
- Commercial/Profit-Making organisations
- Schools, including pre-schools and colleges
- Large, national organisations or 'household name charities'

The following projects are not funded under this scheme:

- The purchase of land.
- Capital works that have already been carried out. We cannot retrospectively fund projects; grants are awarded for works to be carried out in the future.
- Ongoing staff costs. We may fund a fixed-term member of staff or consultant to carry out a time-limited piece of work.
- Fund-raising activities.
- National commemorative events.

- Projects which meet the aims of other Hampshire County Council grant schemes. Where relevant, applications may be transferred to more appropriate schemes.

Organisations will not be awarded more than one grant per financial year and previously funded projects must be completed before a new application is made.

Grant Criteria and Eligibility

Organisations must be properly constituted with clear and effective local governance and management structures. Organisations will not normally be eligible for grants where they hold unallocated reserves in excess of one year's running costs. Where it is judged that unallocated reserves are unreasonably in excess of what is required or not allocated for legitimate purposes, those organisations may receive a reduced grant. All charitable organisations are expected to have an agreed reserves policy that addresses their financial risk.

Projects should be well developed with match-funding secured. Organisations should have also applied to local District or Parish Councils where local funding opportunities exist.

Hampshire County Council will normally fund up to a maximum grant of £100,000. Please contact CCBS Grants to discuss any proposals in excess of this.

Match funding or clear evidence of seeking match funding is highly desirable although not essential.

We would expect any applications for new buildings or large extensions to show consideration has been given to the development of a [Changing Place](#) even if it is not included in the final project.

All applicants will be expected to have obtained permission from the landlord to undertake the capital work. If required applicants will also be expected to have obtained (or engaged in the process of) planning permission and/or listed buildings consent (if appropriate) to carry out the works.

Where appropriate, depending on the grant sum requested, the organisation will be expected to submit supporting documentation.

**Recreation and Heritage Community Fund
Application Assessment Summary**

Organisation <i>(District / Division)</i>	Project Title <i>(Project Costs)</i>	Proposal	Amount Requested	Amount Recommended
Applications for Awards in 2019/20				
Minstead Trust <i>(Multi-District Project)</i>	Above the Rafters <i>(£57,798)</i>	<p>In late 2018, Minstead Trust won a tender for a 20-year lease to run Hanger Farm Arts Centre in Totton with the aim of using the venue to provide training, employment and recreational opportunities for people with learning disabilities who are otherwise socially excluded. This programme will raise aspirations in those who find it difficult to access mainstream activity. The application is to support external facilitators to develop an inclusive artistic programme and provide increased opportunities (e.g. establish an adult day group, an evening group for young people), purchase a lighting desk to support participants to learn technical skills and deliver training for staff to ensure the impact of the project continues beyond the funding. Participants will be drawn predominantly from Totton, Romsey and the New Forest areas and performance activity will take place in Totton and the New Forest.</p> <p>76 Hampshire Residents are expected to benefit from the project.</p> <p>The organisation has committed £4,798 of its own funds towards the project. It has secured £3,500 from The Selwood Trust and £15,880 from Arts Council England and has applied for £5,000 from Theatre's Trust. It expects to generate £11,984 from fees and ticket sales and will benefit in-kind from £7,920 worth of venue costs.</p> <p>Note: The organisation was awarded £250 County Councillor Grants 2019/20 towards a different project.</p> <p>It is recommended Minstead Trust is awarded £8,700.</p>	£8,716	£8,700
The MOMC- Leigh Park Craft Initiative Trust Ltd - T/A Making Space	Making Space <i>(£21,996.78)</i>	<p>The organisation seeks funding towards a new role of Community Partnerships Officer to build a base of community partnerships and collaborations, together with a programme of projects to be monitored and evaluated as part of the role. The new post will support applications to trusts and foundations to increase external funding opportunities which would then include cost-recovery for the role in future. There is no clear sustainability plan, relying instead on small short-term projects and having to constantly apply for funding, and it is not clear if the activity would go ahead without the new post or what the benefit of the new post would be on longer term</p>	£19,988.78	DEFER

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
(Havant / North East Havant)		<p>activity or existing partnerships. The organisation is applying for 90% of the project costs.</p> <p>300 Hampshire Residents are expected to benefit.</p> <p>The organisation has secured £1,000 from Havant Borough Council and expects to generate £1,008 from fees and charges.</p> <p>Councillor Branson was invited to comment.</p> <p>Note: The organisation was supported by the Council through regular funding of up to £34,000 per year from the Culture and Recreation Investment Fund, which has been phased out. In 2019/20, the final year of this support, the award was £25,000.</p> <p>It is recommended the application is deferred and the organisation is advised to reapply for either a smaller amount for a distinct project, showing evidence of need and desired outcomes, including sustainability, or an application for fixed term staff costs with higher match funding already sought.</p>		
Warnford Village Hall Committee (Winchester / Meon Valley)	New Heating System (£15,145)	<p>The organisation seeks funding to replace the current storage heaters with an air source heat pump. This will save money, improving financial sustainability of the organisation, and reduce carbon emissions. The project is well researched and shows evidence of consideration of different solutions and of the organisation's financial sustainability. Future savings are calculated in excess of £1,000, which represents a saving of 13% of running costs for last year. The project is part of a prioritised list, based on income generation potential, identified at the organisations last AGM with community input.</p> <p>900 Hampshire Residents are expected to benefit.</p> <p>The organisation has committed £7,645 of its own funds to the project. Winchester City Council does not run a capital grants programme. The Parish Council provides a small grant towards the organisation's maintenance costs each year.</p> <p>Councillor Huxstep fully supports the application.</p> <p>It is recommended Warnford Village Hall Committee is awarded up to 50% of project costs to a maximum of £7,500.</p>	£7,500	£7,500
Waterlooville Bowling Club (Havant / Waterloo and Stakes North)	Improvement to facilities (£189,482)	<p>The organisation seeks funding towards new toilets, including accessible toilet, extending changing facilities and function room, renewing the bowling carpet and improving signage. Its business plan identifies increasing numbers of people wishing to join the club, including from nearby new housing developments, but response to this is limited by the existing facilities, including the lack of accessibility which prevents the club being more inclusive. The building is leased from Havant</p>	£30,000	£30,000

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
		<p>Borough Council under a full repairing lease until 2027 and assurance that this lease will be extended should be a condition of grant. Planning permission is in place and the organisation intends to start the project in September 2020, subject to securing funding.</p> <p>150 Hampshire Residents are expected to benefit.</p> <p>The organisation has committed £61,000 of its own funds to the project. It has applied for £64,000 from Havant Borough Council, £30,000 from Veolia, £50,000 from Sport England and £3,000 from Postcode Lottery</p> <p>Councillor Briggs was invited to comment.</p> <p>It is recommended Waterlooville Bowling Club is awarded up to 16% of project costs to a maximum of £30,000 on condition match funding is secured, including from Havant Borough Council, and evidence is provided that Havant Borough Council intends to extend the lease which is currently due to expire in 2027.</p>		
Total for Awards in 2019/20			£66,204.78	£46,200
Applications for Awards in 2020/21				
<i>Awards to Community Associations are calculated according a formula based on number of activities, volunteers and partnerships, weighted in line with the Indices of Multiple Deprivation scores for the neighbourhood communities served.</i>				
Alamein Community Association (Test Valley / Andover West)	Alamein Community Association (£36,275)	<p>This is a small community association serving a community in the top 15% most deprived areas in Hampshire and the top 40% in England. It develops and delivers a range of activities and projects to address local needs including drop in advice groups, job club, food bank, IT skills and activities for vulnerable groups including children and young people and older people and has increased volunteering opportunities over the last two years. The building, owned by Test Valley Borough Council, is small and its layout and location limit commercial use. A new lease is in the process of being negotiated.</p> <p>The organisation has match funding of £19,100 from room hire, fundraising and grants, including £3,000 from Test Valley Borough Council. Test Valley Borough Council also support the organisation through provision of the building.</p> <p>Councillor Brooks was invited to comment.</p> <p>It is recommended that Alamein Community Association is awarded £5,000, on condition the lease is agreed. If the lease is not secured by the start of the</p>	£12,000	£5,000

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
		grant period and the organisation continues to operate from the building under a 'holding over' agreement, it is recommended the award is paid in staged payments rather than in one payment up front.		
Pilands Wood Community Association (Eastleigh / Hamble)	Pilands Wood Community Association (£54,730)	<p>This medium sized community association serves an area of significant multiple deprivation, ranked in the top 5% in Hampshire and the top 20% in England. It offers guidance, support and advocacy to approximately 2,000 people, addressing local needs and delivering activities that include intergenerational bingo, a youth group, low cost parent and toddler group, charity shop, an informal book exchange and job club. The organisation is not up to date with returns to the Charity Commission. As a condition of last year's award, the organisation is working with One Community to get up to date with the Charity Commission and to improve its governance, particularly strengthening the Trustee Board. Progress is being made against these aims.</p> <p>The organisation has secured £12,500 from Eastleigh Borough Council. It expects to generate £32,350 from room hire and charity shop income. Councillor House fully supports the application.</p> <p>It is recommended Pilands Community Association is awarded £9,000, on condition it continues to engage with One Community to get up to date with the Charity Commission and the strengthen its governance and management.</p>	£9,880	£9,000
Springwood Community Partnership (Havant / Waterloo and Stakes North)	Springwood Community Centre (£70,780)	<p>Serving an area of significant multiple deprivation, ranked in the top 5% in Hampshire and the top 20% in England, this is a medium sized community association with good user consultation and involvement in the development and delivery of projects and activities. Services are particularly targeted to local vulnerable groups including older people, those at risk of social isolation, children and young people and low-income families.</p> <p>The organisation has match funding of £54,451 from room hire, fundraising and grants. Havant Borough Council provides the building rent free (valued at £3,080) and also offers discretionary rates rebate (valued at £2,250). Councillor Briggs fully supports the application.</p> <p>It is recommended that Springwood Community Partnership is awarded £8,000.</p>	£8,000	£8,000
Wecock Community Association	Wecock Community Association	A large community association, this organisation delivers a wide range of activities and services to address the social and economic needs of the area which is ranked in the top 1% most deprived areas in Hampshire and the top 20% in England. There	£12,000	£12,000

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
<i>(Havant / Cowplain and Hart Plain)</i>	<i>(£162,100)</i>	<p>is a strong volunteering ethos in the centre with over 100 volunteers of all ages. It provides activities for children and young people, older people, skills development and work experience for volunteers, job club, healthy lifestyles programmes, adult and community learning, food bank, charity shop, community café, launderette and IT access.</p> <p>The organisation expects to generate £88,029 from income from room hire, cafe, lunch club, etc. with the remaining shortfall to be made up through grants and fundraising. Havant Borough Council supports the Association by providing the building rent free and through 100% rates exemption, including a discretionary rate relief element, valued at approx. £17,750.</p> <p>Councillor Keast fully supports the application.</p> <p>It is recommended that Wecock Community Association is awarded £12,000.</p>		

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
Winnall Community Association CIO (Winchester / Winchester Eastgate)	Winnall Community Association (£67,917)	<p>Serving an area of deprivation in Winchester, ranked in the top 10% most deprived areas in Hampshire and the top 30% in England, this is a small community association. Services delivered by the organisation include a disco for adults with learning disabilities, parent and toddler group and social events. The scale of the delivered services in the application have reduced in recent years. The main source of income appears to be rent from the social club, followed by lettings income, though the application states that the latter is falling. The application for funding is three and a half times the value of last year's award and approx. one third of the annual costs, raising serious concerns about the sustainability of the centre. Expenditure has exceeded income for the last two reported years, with reserves reducing from £73,849 in 2016/17 to £57,184 in 2017/18. Despite being advised a year ago that match funding from its local council would be a criterion for any future award, the application shows no evidence of such support being sought or secured. The organisation expects to generate £36,000 through room hire, leaving a shortfall of approx. £32,000.</p> <p>Councillor Hiscock was consulted and supports the organisation being signposted to alternative funding.</p> <p><u>Note:</u> In 2016, the organisation was awarded £132,000 Community Building Capital Fund, large projects (decision day 22/04/2016) towards significant internal remodelling and refurbishment, including installation of a kitchen and café space to strengthen and diversify income streams.</p> <p>It is recommended the application is not supported as it has not secured match funding from its local council and does not meet scheme criteria. The organisation will be signposted to alternative funding sources.</p>	£21,917	£0
Total for Awards in 2020/21 (subject to approval of the County Council's budget)			£63,797	£34,000

**Cultural Organisations 2020/21 and 2021/21, previously funded through the Culture and Recreation Investment Fund
Summary Table**

Organisation	Amount Awarded in 2019/20	Amount Requested for 2020/21	Amount Recommended for 2020/21	Amount Recommended for 2021/22*	Notes
Play to the Crowd (formerly Live Theatre Winchester) <i>(Winchester / Winchester Eastgate)</i>	£82,000	£73,000	£73,000	-	2020/21 will be the final year of funding for this organisation
Proteus Theatre Company Ltd <i>(Basingstoke and Deane / Basingstoke South East)</i>	£30,000	£30,000	£30,000	-	2020/21 will be the final year of funding for this organisation
The Anvil Trust Ltd <i>(Basingstoke and Deane / Basingstoke South East)</i>	£55,000	£30,000	£30,000	-	2020/21 will be the final year of funding for this organisation
The Phoenix Theatre and Arts Centre <i>(East Hampshire / Whitehill, Bordon and Lindford)</i>	£11,000	£10,000	£10,000	-	2020/21 will be the final year of funding for this organisation
The Spring Arts and Heritage Centre <i>(Havant / Emsworth and St Faiths)</i>	£95,000	£86,000	£86,000	£75,223	Prior agreement to fund to 2021/22, with maximum award in 2021/22 capped at £75,223
Whitchurch Silk Mill <i>(Basingstoke and Deane / Whitchurch and The Cleres)</i>	£15,000	£15,000	£15,000	-	2020/21 will be the final year of funding for this organisation
Total:	£288,000	£244,000	£244,000	£75,223	

*Awards recommended for 2021/22 only where an agreement is already in place to continue funding into that year and subject to application, assessment and approval of the County Council budget for 2021/22.

Hampshire Talented Athlete Scheme

HTAS award level	Performance level	Eligible for the following support services
Level 1	<ul style="list-style-type: none"> • A top 5 ranked national performer or a member of a national team • Receiving over £7,500 via the National Governing Body of sport or through the World Class Programme 	<ul style="list-style-type: none"> • Free access to leisure centres • Free sport science workshops • Fast-track physiotherapy (£60 payment by athlete) • Presentation and public speaking training
Level 2	<ul style="list-style-type: none"> • A top 5 ranked national performer or a member of a national team • Competing internationally • Placed top 5 at national championships 	<ul style="list-style-type: none"> • Grant up to £500 • Free access to leisure centres • Free sport science workshops • Fast-track physiotherapy (if requested, £60 deducted from grant) • Presentation and public speaking training
Level 3	<ul style="list-style-type: none"> • A top 10 ranked national performer or member of a national team • Placed top 10 at national championships 	<ul style="list-style-type: none"> • Grant up to £250 • Free access to leisure centres • Free sport science workshops • Fast-track physiotherapy (if requested, £60 deducted from grant) • Presentation and public speaking training
Level 4	<ul style="list-style-type: none"> • A top 15 ranked national performer or member of a national squad • Placed top 15 at national championships 	<ul style="list-style-type: none"> • Free access to leisure centres • Free sport science workshops • Fast-track physiotherapy (£60 payment by athlete) • Presentation and public speaking training
Level 5	<ul style="list-style-type: none"> • A member of a regional or county team 	<ul style="list-style-type: none"> • Fast-track physiotherapy (£60 payment by athlete) • Free sports science workshops

This page is intentionally left blank

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member for Recreation and Heritage
Date:	16 January 2020
Title:	2020/21 Revenue Budget Report for Recreation and Heritage
Report From:	Director of Culture, Communities and Business Services and Deputy Chief Executive and Director of Corporate Resources

Contact name: Felicity Roe
Sue Lapham

Tel: 01962 847876
01962 847804

Email: felicity.roe@hants.gov.uk
sue.lapham@hants.gov.uk

Section A: Purpose of this Report

1. The purpose of this report is to set out proposals for the 2020/21 budget for Recreation and Heritage services in accordance with the Council's Medium Term Financial Strategy (MTFS) approved by the County Council in November 2019.

Section B: Recommendation(s)

To approve for submission to the Leader and the Cabinet:

2. The revised revenue budget for 2019/20 as set out in Appendix 1.
3. The summary revenue budget for 2020/21 as set out in Appendix 1, subject to approval by Cabinet of the provisional cash limits.

Section C: Executive Summary

4. The deliberate strategy that the County Council has followed to date for dealing with central government grant reductions and the removal of funding that was historically provided to cover inflation, coupled with continued demand pressures over the last decade, is well documented. It involves planning ahead of time, through a two-yearly cycle, releasing resources in advance of need and using those resources to help fund transformational change.
5. This strategy has served the County Council, and more particularly its services and community well, as it has delivered transformation programmes on time and on budget with maximum planning and minimum disruption. Put simply, it

is an approach that has ensured Hampshire County Council has continued to avoid the worst effects of funding reductions that have started to adversely affect other local authorities and enabled us to sustain some of the strongest public services in the country.

6. In line with this strategy there will be no new savings proposals presented as part of the 2020/21 budget setting process. Savings targets for 2021/22 were approved as part of the Medium Term Financial Strategy (MTFS) in July 2018 and detailed savings proposals have been developed through the Transformation to 2021 (Tt2021) Programme which were agreed by Cabinet and County Council during October and November last year. Any early achievement of resources from proposals during 2020/21 as part of the Tt2021 Programme will be retained by departments to use for cost of change purposes.
7. Alongside this, delivery of the Transformation to 2019 (Tt2019) Programme continues. The anticipated delay to delivery of some elements of the programme has been factored into our financial planning and whilst sufficient one-off funding exists both corporately and within departments to meet any potential gap over the period, the need to commence the successor programme does mean that there will be overlapping change programmes.
8. The report also provides an update on the financial position for the current year. Overall the outturn forecast for 2019/20 for the Culture, Communities and Business Services Department (of which the Recreation and Heritage services are a part) is to break even against the budget and this position will be included in a consolidated position for the Culture, Communities and Business Services Department in the report to the Executive Member for Policy and Resources.
9. The proposed budget for 2020/21 analysed by service is shown in Appendix 1.
10. This report seeks approval for submission to the Leader and Cabinet of the revised budget for 2019/20 and detailed service budgets for 2020/21 for Recreation and Heritage services. The report has been prepared in consultation with the Executive Member and will be reviewed by the Culture and Communities Select Committee. It will be reported to the Leader and Cabinet on 3 February 2020 to make final recommendations to County Council on 13 February 2020.

Section D: Contextual Information

11. The current financial strategy which the County Council operates, works on the basis of a two year cycle of delivering change to release resources and close the anticipated budget gap. This provides the time and capacity to properly deliver major transformation programmes every two years, with deficits in the intervening years being met from the Budget Bridging Reserve (BBR) and with any early delivery of resources retained by departments to use for cost of change purposes or to cash flow delivery and offset service pressures. The model has served the authority well.

12. The County Council's action in tackling its forecast budget deficit and providing funding in anticipation of further reductions, has placed it in a very strong position to produce a 'steady state' budget for 2020/21, giving itself the time and capacity to develop and implement the Transformation to 2021 (Tt2021) Programme to deliver the next phase of savings totalling £80m. This also avoids the worst effects of sudden and unplanned decisions on service delivery and the most vulnerable members of the community. Consequently, there are no departmental savings targets built into the 2020/21 budget. However, other factors will still affect the budget, such as council tax decisions and inflation.
13. The Spending Round 2019 (SR2019) announcement took place on 4 September and the content of the proposed settlement and the issues it addressed were pleasing to see as they mirrored the key issues that we have been consistently raising for some time directly with the Government and through our local MPs.
14. In overall terms, there was a net resource gain to the County Council, albeit that is only for one year at this stage. However, the cost pressures we face, particularly in adults' and children's social care services are significantly outstripping the forecasts that were included in the original Tt2021 planning figures.
15. Without the additional injection of funding, the County Council would have faced a revised deficit position of nearly £106m by 2021/22, but the additional resources bring us back to a broadly neutral position. It is worth highlighting that the additional grant from the £1bn plus the 2% adult social care precept generates additional resources of around £29m for the County Council, but this must be measured against growth pressures and inflation across adults' and children's social care services which total nearly £57m for 2020/21 alone.
16. The Autumn Budget which was planned for 6 November was cancelled and it is now anticipated that there will be a Budget in Spring 2020. The provisional Local Government Finance Settlement was announced on 20 December 2019 and confirmed the grant figures and council tax thresholds for 2020/21 in line with the SR2019 and the clarification provided in the subsequent technical consultation. The final grant settlement for 2020/21 is not due out until this report has been dispatched, however it is not anticipated that there will be any major changes to the figures that were released in December 2019.
17. The Culture, Communities and Business Services Department which includes Recreation and Heritage services has been developing its service plans and budgets for 2020/21 and future years in keeping with the County Council's priorities and the key issues, challenges and priorities for the Department are set out below

Section E: Departmental Challenges and Priorities

18. Recreation and Heritage services are delivered by the Culture Communities and Business Services (CCBS) Department. The Department delivers a wide

range of services with gross expenditure in the region of £88.7m a year and income streams of around £55.1m, leaving a cash limit of £33.6m. In addition, the Department is responsible for:

- Business units with a combined turnover of £60m
- Managing the repairs and maintenance of the corporate estate (£8.6m).
- Service level agreements with 469 schools (£14m).
- HM Coroner Service in Hampshire (£2m).
- The relationship with various major Trusts including the Hampshire Cultural Trust.

19. CCBS already relies on income and recharges to fund 62% of the cost of service delivery and maintaining and developing new external sources of funding remains a high but challenging priority for the department.

Section F: 2019/20 Revenue Budget

20. Enhanced financial resilience reporting, which looks not only at the regular financial reporting but also at potential pressures in the system and the achievement of savings being delivered through transformation, has continued through periodic reports to the Corporate Management Team (CMT) and to Cabinet.
21. Overall the outturn forecast for 2019/20 for the Culture, Communities and Business Services Department (of which the Recreation and Heritage services are a part) is to break even against the budget and this position will be included in a consolidated position for the Culture, Communities and Business Services Department in the report to the Executive Member for Policy and Resources.
22. The budget for Recreation and Heritage services has been updated throughout the year and the revised budget is shown in Appendix 1.

Section G: 2020/21 Revenue Budget Pressures and Initiatives

23. A significant contribution was made to Transformation to 2019 (Tt2019) savings from growing income to replace cash limit funding across a range of services including Countryside, Outdoor Centres and the Great Hall and the Tt2021 savings programme includes further targets for growth in this area. It therefore remains important for many of the Recreation and Heritage services that current income levels are both sustained and grown.
24. Achieving significant additional net income continues to be challenging:

- Key public sector markets are experiencing ongoing financial pressures.
 - Recreation and Heritage 'choose to use' services such as the Outdoor Centres and Country Parks are effectively competing with a wide range of alternative visitor attractions in Hampshire and need to ensure their offer continues to meet public expectations.
 - The potential economic impacts of Brexit could lead to reduced consumer confidence and reduced capacity for spending. The latter may impact on income to attractions such as the Country Parks and it is anticipated that further capital investment, building on the success of investment to date, may be required to sustain and grow income in future.
25. There is a potential risk to future European Union grant funding streams of up to £350,000 currently received by the Countryside Service and used for the management of Countryside land in a good environmental and agricultural condition.

Section H: Revenue Savings Proposals

26. In line with the current financial strategy, there are no new savings proposals presented as part of the 2020/21 budget setting process. Savings targets for 2021/22 were approved as part of the MTFs by the County Council in July 2018. Savings proposals to meet these targets have been developed through the Tt2021 Programme and were approved by Executive Members, Cabinet and County Council in October and November last year.
27. Some savings will be implemented prior to April 2021 and any early achievement of savings in 2020/21 can be retained by departments to meet cost of change priorities. It is anticipated that £0.8m of savings for the CCBS Department will be achieved in 2020/21, the share of which relating to Recreation and Heritage services is £0.4m, and this has been reflected in the detailed estimates contained in Appendix 1.

Section I: Budget Summary 2020/21

28. The budget update report presented to Cabinet on 6 January included provisional cash limit guidelines for each department. The cash limit for the CCBS Department services in that report was £33.6m which was a £3m increase on the previous year. £18.6m of the Department's 2020/21 cash limit relates to Recreation and Heritage Services, an increase of £1.143m resulting from:
- £557,000 increase for inflation

- £125,000 addition following the decision to create a Community grants budget incorporating the £125,000 annual allocation previously held in the capital programme
- £70,000 increase relating to forecast business rate changes
- Changes to Recreation and Heritage service budgets resulting from line management and other internal changes (net increase of £381,000)
- Other minor increases totalling £10,000.

29. Appendix 1 sets out a summary of the proposed budgets for the service activities provided by Recreation and Heritage Services for 2020/21 and show that these are within the cash limit set out above.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes / No
People in Hampshire live safe, healthy and independent lives:	Yes / No
People in Hampshire enjoy a rich and diverse environment:	Yes / No
People in Hampshire enjoy being part of strong, inclusive communities:	Yes / No

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Transformation to 2021 – Revenue Savings Proposals (Executive Member for Recreation and Heritage) http://democracy.hants.gov.uk/documents/s38258/2019-09-09%20EMRH%20Final%20T21%20Savings%20Proposals.pdf	19 September 2019 Cabinet – 15 October 2019 County Council – 7 November 2019
Medium Term Financial Strategy Update and Transformation to 2021 Savings Proposals http://democracy.hants.gov.uk/documents/s39439/MTFS%20T2021%20Report.pdf	
Budget Setting and Provisional Cash Limits 2020/21 (Cabinet) http://democracy.hants.gov.uk/documents/s42775/Dec%20Report%20-%20Cabinet%20-%20FINAL.pdf	6 January 2020
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

The budget setting process for 2020/21 does not contain any proposals for major service changes which may have an equalities impact. Proposals for budget and service changes which are part of the Transformation to 2021 Programme were considered in detail as part of the approval process carried out in October and November 2019 and full details of the Equalities Impact Assessments relating to those changes can be found in Appendices 5 to 8 in the October Cabinet report linked below:

<http://democracy.hants.gov.uk/documents/s39447/Appendix%20EMPR%20EIAs.pdf>

Budget Summary 2020/21 – Recreation and Heritage Services

Service Activity	Original Budget 2019/20 £'000	Revised Budget 2019/20 £'000	Proposed Budget 2020/21 £'000
Library Services	11,013	11,696	11,553
Energise Me Grant (Sport)	133	133	133
Community Grants	813	2,200	938
Community	49	0	0
Community Services	12,008	14,029	12,624
Countryside – Country Parks, Countryside Sites, Nature Reserves	1,470	1,750	1,717
Arts and Museums (including HCT grant)	2,619	2,533	2,434
Archives	695	705	689
Outdoors Centres	299	848	377
Great Hall	18	(1)	(5)
Culture and Heritage Services	5,101	5,835	5,212
Net Contribution to / (from) Cost of Change	371	(620)	787
Net Cash Limited Expenditure	17,480	19,244	18,623
Total Countryside & Rural Affairs	1,146	1,368	1,370
Total Policy & Resources	11,972	12,944	13,622
Total CCBS Net Cash Limited Expenditure	30,598	33,556	33,615

This page is intentionally left blank